

UTAH TRANSPORTATION COMMISSION

December 11, 2015
Salt Lake City, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:30 a.m. by Chairman Jeffrey D. Holt, at the UDOT Rampton Complex – Njord Conference Room, 4501 South 2700 West, Salt Lake City, Utah. He welcomed those attending. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman
J. Kent Millington, Commissioner
Meghan Z. Holbrook, Commissioner
Wayne K. Barlow, Commissioner
Naghi Zeenati, Commissioner
Dannie R. McConkie, Commissioner
Gayle F. McKeachnie, Commissioner
LeAnn G. Abegglen, Commission Assistant
Carlos M. Braceras, Executive Director
Shane Marshall, Deputy Director
Randy Park, Project Development Director
Lisa Wilson, Preconstruction Engineer
Becky Hjelm, Project Development/GIS
Richard Manser, Project Development
Cory Pope, Program Development Director
Bill Lawrence, Program Finance Director
Bob Pelly, Program Development
Jeff Harris, Program Development
Stan Burns, Program Development
Joe Walker, Communications Director
Elizabeth Weight, Communications
John Gleason, Communications
Jason Davis, Operations Engineer
Robert Miles, Traffic and Safety Engineer
Becky Bradshaw, Finance Director
Lyle McMillan, Director of Right of Way
Dian McGuire, Right of Way
Rod McDaniels, Right of Way
Jim Palmer, Assistant Attorney General

Kris Peterson, Region One Director
Randy Jefferies, Region One
Nathan Lee, Region Two Director
Teri Newell, Region Three Director
Larry Montoya, Region Three
Brigitte Mandel, FHWA
Shawn Seeger, MAG
Jeff Gilbert, CMPO
Mayor Bill Applegarth, Riverton City
Kane Loader, Midvale City
Chris Butte, Midvale City
Jarl Jacobson, Parsons
Vijay Kornala, J-U-B Engineers, Inc.
Bryan Mouser, Baker
K.N. Gunalan, AECOM
Michael Lasko, CH2M
Tracy Conti, Horrocks
Aimee McKinlay, CRS Engineers
Bryan Morse, Amec Foster Wheeler
Ivan Hooper, Avenue Consultants
Lars Anderson, PEC
Tyler Yorgason, Jacobs
Jeff, WWC
Shannon Bond, WSP/Parsons Brinckerhoff
Brett Hadley, Stanley Consultants
Dan Isom, Hatch Mott McDonald
Dave Nazare, HDR Engineering
Stephanie Ray, Michael Baker International
Greg Curtis

APPROVAL OF MINUTES

Commissioner Zeenati moved to approve the minutes of the October 15, 2015 Staff Update Meeting and Commission tour, the October 16, 2015 Transportation Commission meeting, the November 12, 2015 Commission tour, and the November 13, 2015 Transportation Commission meeting. Commissioner Holbrook seconded the motion, and the minutes were approved.

PUBLIC COMMENTS

Introductions of the Commissioners and UDOT Staff attending were made. Commissioner Holbrook presented a gift of appreciation, on behalf of the Commission, to LeAnn Abegglen for her years of work with the Commission. Mayor Bill Applegarth from Riverton City commented on the

Redwood Road; Bangerter Highway to 12600 South project that will be discussed later in the agenda. He noted that a majority of the property owners on Redwood Road are in favor of the widening project. He also talked about the reasons for purchasing the right-of-way for seven lanes now. He thanked UDOT for the recently completed project at Bangerter Highway and Redwood Road, which has added great safety to the area, and commented on Riverton City's efforts and their financial budget.

Kane Loader, Midvale City, spoke to a project they would like to see in Midvale on 7200 South from I-15 to 700 West, including two railroad bridges that need to be widened. He said it's the only corridor going under I-15 that doesn't have six lanes and it's becoming a problem. Chris Butte, also from Midvale City, spoke on the development that is occurring in the area and the number of jobs that are expected to be created in the next several years. Along with new residents and new retail, vehicle trip generation is creating issues, and that quarter mile project is needed.

UDOT SCOREBOARD

Randy Park, Project Development Director, gave the report for the Construction Program, and Jason Davis, Operations Engineer, gave the report on the Safety Program.

RESOLUTION

SR-73 in Saratoga Springs

Teri Newell, Region Three Director, said construction of an extension of SR-145, Pioneer Crossing, is now completed and UDOT and Saratoga Springs have agreed to terms whereby ownership of a portion of SR-73 will be transferred in fee title to Saratoga Springs. In addition, as a short segment of Crossroads Boulevard was constructed and will also be transferred to the City as well. UDOT has also agreed to provide payment to the City in the form of a one-time lump sum payment of \$175,000, to be used for pavement preservation on the portion of SR-73 covered by the jurisdictional transfer Cooperative Agreement.

Commissioner Millington move to approve the resolution for the transfer of a portion of SR-73 to the City of Saratoga Springs. Commissioner Barlow seconded the motion and it was unanimously approved.

PROJECT PRIORITIZATION DISCUSSION

Shane Marshall, Deputy Director, led the discussion on the Transportation Investment Fund (TIF) and the project prioritization process. He said this is a result of a discussion in last month's meeting about future TIF projects, the unprogrammed funds left in the TIF, and what the recommendations would be for those funds. He then turned the time over to Jeff Harris, UDOT Planning Director, to explain the process UDOT goes through to make recommendations for the TIF. Mr. Harris referred to the documents that were distributed and said it all starts with the long range planning process. He reviewed the Unified Transportation Plan and the documents titled 'Project Prioritization Overview' and 'UDOT Decision Support System' (six categories broken down by phase). He noted that this list was completely rebuilt this summer with the publishing of the Unified Transportation Plan.

Mr. Marshall referred to the 'Final Draft Proposed TIF Projects – Future Needs Statewide' handout. He summarized the current cash flow and reviewed the following highlighted projects: Widen Existing: I-15; Southbound, 12300 South to SR-201, Aux and GP Lanes / SR-209; 9000 South, Redwood Road to I-15 / SR-172; 5600 West Railroad Crossing at 750 South. New Facilities: Porter Rockwell; New Construction 3 Lanes, I-15 to Redwood Road / SR-193; Extension, 2000 West to 3000 West. Passing Lanes: I-15; Widen NB from 2 Lanes to 3 Lanes from MP 38.0 to 42.0 / SR-73; Eagle Mountain to SS, Ranches Pkwy to Mtn View Frontage Road (Environmental Study). The recommendation is to put these projects out for public comment before adding them to the program. They also recommend not funding the TIF all the way to zero. There was additional discussion regarding whether to fund out to 2023 or not.

Mr. Marshall next discussed the Mountain View Corridor's 5400 South to 4100 South project that was just bid/awarded and what they would like to do with the available funds due to a favorable bid. He said they would like to move the funds to another project in the MVC and build half of the frontage road system from SR-73 to 2100 North. Carlos Braceras, Executive Director, noted that if the Commission approves of sending the projects discussed today out to public comment, they will bring back any comments to the January meeting.

Commissioner Holbrook made a motion to approve sending the proposed TIF projects out for public comment. Commissioner Millington seconded it and the motion was unanimously approved.

PLANNING AND PROGRAMMING

2015 STIP Amendment #3

Funding Adjustments at Award or Post Construction

Bill Lawrence, Program Finance Director, reviewed seven projects that have reached award or post construction and are beginning the closeout process. He noted a correction to the Parowan Main Street project, saying the funding will be returned to UDOT not the JHC. He requested approval to transfer the available funding for reprogramming.

Commissioner Millington moved to approve the transfer of funding for the adjustments at award or at post construction, with the change as noted. Commissioner Barlow seconded the motion and it was unanimously approved.

Redwood Road; Bangerter Highway to 12600 South Project – Modify Scope

Bill Lawrence said Region Two would like to modify the scope of the Redwood Road; Bangerter Highway to 12600 South project to build a five lane cross section and also purchase the seven lane right-of-way. The seven lanes are proposed in Phase 3 of WFRC's Regional Transportation Plan. The region recommends transferring \$17 million from the I-80; Parley's Summit to Jeremy Ranch Climbing Lane project to the Redwood Road project. The I-80 project would then be funded with FY 2018 pavement funds. Mayor Applegarth from Riverton City answered questions from the Commission.

Commissioner Zeenati moved for approval to modify the scope and funding of the Redwood Road; Bangerter Highway to 12600 South project, to build the five lane cross

section and purchase the seven lane right-of-way. Commissioner Millington seconded the motion and it was unanimously approved.

SR-68; Saratoga Springs to Stillwater Parkway Project – Information Only

Bill Lawrence said is an informational item regarding a funding year change on the SR-68; Saratoga Springs to Stillwater Parkway project. Funding levels would remain the same, but \$13.891 million of 2019 funding on the Redwood Road project would be exchanged for 2018 funding from the Mountain View Corridor; 4100 South to SR-201 project. Teri Newell provided additional information regarding the traffic issues they are experiencing on Redwood Road in that area.

SR-45; Potential Road Collapse Repair Project – New Project

Bill Lawrence said Region Three requests that the SR-45; Potential Road Collapse Repair project be added to the STIP. He explained that a vein of gilsonite was mined under SR-45 south of Vernal. It was discovered that there has been some undermining of the ground under the highway, making the situation unsafe for people using the road. UDOT has closed the road and signed a detour around the location. Region Three would like to proceed with a design to fix the situation and add \$1.5 million of STP-FLX_ST to the project, which was previously funded with \$150,000 to do concept work.

Commissioner Millington moved for approval to add the SR-45 Potential Road Collapse Repair project to the STIP. Commissioner Barlow seconded the motion and it was unanimously approved.

Region Four Request – Two New Rehabilitation Projects

Bill Lawrence said Region Four is recommending two new rehabilitation projects for the 2016 Pavement Rehabilitation program. The projects are US-50; MP 107.41 to MP 113.146 in Millard County (\$3.45 million total funding), and SR-256; MP 0 to MP 5.595 in Sevier/Sanpete Counties (\$1.8 million total funding).

Commissioner Zeenati moved to approve adding the two new rehabilitation projects to the STIP, as requested. Commissioner Millington seconded the motion and it was unanimously approved.

Traffic Signal Program

Bill Lawrence said Traffic and Safety is requesting additional funds for the signals program. They are essentially programmed out and there is currently just over \$300,000 that has not been programmed of the \$7 million given at the April workshop. Since July, Traffic & Safety has programmed 13 new warranted traffic signals along with five advance warning system, 10 enhanced pedestrian crossings, 10 upgrades, three rebuilds, and four emergency projects. He compared that to 2014's numbers, and then said due to a higher than anticipated amount of signals warranting, as well as the desire to install additional advanced warning systems, the request is for an additional \$1.25 million in funding, which is available in Programming Contingency. The additional money would fund approximately six to eight new warranted signals.

Commissioner Barlow moved to approve adding \$1.25 million to the Traffic Signal Program. Commissioner Millington seconded the motion and it was unanimously approved.

CMPO Request – Six New CMAQ Projects

Bill Lawrence said the Cache Metropolitan Planning Organization has amended its 2016 TIP and would like to add six new CMAQ funded projects to the STIP. Mr. Lawrence reviewed the six projects. Jeff Gilbert from the CMPO pointed out that the funding listed for the first two projects needs to be switched. The Roundabout at 400 East 200 North, North Logan should be \$110,000 Federal and \$8,283 Local, and the ‘SHair’ the Air Education Campaign should be \$47,500 Federal and \$3,466 Local. He also responded to questions from the Commission.

Commissioner Barlow made a motion to approve adding the six new CMAQ projects to the STIP, with the corrections as noted. Commissioner Zeenati seconded the motion and it was unanimously approved.

CMPO Request – Cancel CMAQ Project

Bill Lawrence said the CMPO would like to cancel the Diesel Engine Emission Reduction Retrofits CMAQ project. The project was to be piggy-backed with a state grant to do diesel engine retrofits for Logan City, but the state grant ended up doing all the vehicles that Logan City was willing to accommodate with retrofits. The funds will be returned to the CMAQ program

Commissioner Millington moved to approve cancelling the Diesel Engine Emission Reduction Retrofits project, as requested. Commissioner McConkie seconded the motion and it was approved unanimously.

WFRC TIP Amendment – 1300 East Buttercup Pedestrian Bridge – Funding Addition

Bill Lawrence said a recent WFRC TIP amendment added \$877,077 of CMAQ_WFRC funds to the 1300 East Buttercup Pedestrian Bridge project. The pedestrian bridge, along with the traffic signal removal at 1300 East Buttercup Drive on 1300 East, will provide significant benefits to both pedestrian and traffic safety and flow.

Commissioner Holbrook moved to approve adding \$877,077 of funding to the 1300 East Buttercup Pedestrian Bridge project. The motion was seconded by Commissioner McConkie and unanimously approved.

Aeronautics – 2015-2020 ACIP – New Project

Bill Lawrence explained that this summer, a section of the center apron pavement at the Provo Airport began showing signs of failure. In addition, the current Air Traffic Control Tower voice equipment at the airport needs to be upgraded. The FAA has issued a \$500,000 grant to the airport to accomplish this work. The FAA funded 2015 fencing and snow removal equipment project will need to be delayed one year in order to move these new priorities forward.

Commissioner McConkie moved to approve adding the new project to the ACIP project, and to make the program adjustments to the ACIP, as well. Commissioner Holbrook seconded the motion and it was unanimously approved.

A short break was called at 10:30 a.m.

COMMISSION POLICY UTC 01-01

Cory Pope, Program Development Director, indicated he would review and discuss Commission Policy 01-01; however, the fact sheet asks for approval of the policy, but he thinks there should be more discussion before asking for approval. He said the first page lists the purpose, policy and background, and then definitions are included on the next couple of pages. The heart of the policy starts with the Procedures section. He noted that the Conflict of Interest statement was recently added to the policy. Mr. Pope next reviewed and discussed the Programming Actions section, which included State Transportation Fund and Federal Highway Funds, Transportation Investment Funds, State Infrastructure Bank, Selecting and Programming Airport Projects, Transit Program Approval, and Statewide Transportation Improvement Program Approval. There was additional detailed discussion regarding the legality of delegating Commission authority. Director Braceras said they would continue to work on this and bring it back for discussion again next month.

REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS

Gail & Clyde Yardley – Deobligation Request

Lyle McMillan, Director of Right of Way, distributed a handout and reviewed the corridor preservation budget and obligations. He then reviewed the Gail & Clyde Yardley de-obligation request. He stated that the property owner has declined UDOT's offer of \$116,500 for 1.31 acres of vacant land on the West Davis Corridor.

Commissioner McKeachnie moved to de-obligate the funds on the Gail & Clyde Yardley property. The motion was seconded by Commissioner McConkie and unanimously approved.

Viking Real Estate, LLC – West Davis Corridor

Mr. McMillan said this next property is also on the West Davis Corridor. The vacant property, owned by Viking Real Estate, is located in Farmington and is 283.51 acres and zoned agriculture. The WDC needs about 46.45 acres for the roadway, but they would purchase the additional acreage to the west of the corridor because the project would restrict access to it after construction. The land is also under a conservation easement and cannot be developed, so the land west of the corridor would be repurposed for mitigation with the project. The property has appraised for \$6,746,200, and the Advisory Committee recommends approval of the purchase.

Commissioner McConkie moved to approve the purchase of the Viking Real Estate property. Commissioner Barlow seconded the motion and it was unanimously approved.

ADMINISTRATIVE RULE REVIEW

R920-4 Special Road Use or Event

Rod McDaniels, Statewide Permits Program Manager, reviewed rule R920-4 Special Road Use or Event. He used a PowerPoint presentation to explain the Special Events Permits Program's purpose and UDOT Mission alignment, why the rule is being updated, and 12 rule update highlights. There was extensive discussion following the presentation, and Mr. McDaniels answered questions from the Commission.

R930-7 Utility Accommodation

Richard Manser, Statewide Utilities and Railroad Engineer, reviewed rule R930-7 Utility Accommodation. He said this is primarily a housecleaning amendment. Earlier in the year, the Department promulgated rule R930-8, which is a new rule that replaced the text of R930-7-12, in addition to numerous other things that make dealing with utility facility relocation more efficient. The proposed amendment to rule R930-7 eliminates the now superfluous text of R930-7-12, expands on the definition of 'relocation,' and makes several technical and grammatical changes. Mr. Manser answered questions from the Commission.

ACCOMPLISHMENTS, CONDITIONS AND NEEDS REPORTS

Asset Management

Stan Burns, Asset Management Director, gave a shortened PowerPoint presentation that covered their progress during the last year, pavement condition, and funding recommendations. Director Braceras noted that Mr. Burns was retiring, and highlighted some of the contributions he has made during his time working for UDOT.

INFORMATIONAL ITEMS

Update of Proposition 1

Director Braceras gave an update on Proposition 1, the local option sales tax that allowed counties to put a quarter cent sales tax (except on food) on the ballot last month, and gives local municipalities the opportunity to fund roads, sidewalks, bike lanes, trails and transit. It passed in ten of seventeen counties that had it on the ballot.

FHWA Report

Brigitte Mandel, FHWA Assistant Division Administrator, reported that President Obama signed the FAST Act on December 4th, so they have a new five year transportation bill. She also reported on Every Day Counts – Round 4, and Emergency Relief Funding that was received this week as a result of damage from a storm in 2014.

Commission Committee Reports

Chairman Holt announced his resignation from the Commission, effective after this meeting, as he has relocated to New York City. He submitted a letter of resignation to the Governor last week, and will miss serving on the Commission. Director Braceras noted that Commissioner Millington will serve

as Chair until a replacement is made. Each of the Commissioners shared their thoughts and expressed their appreciation to Chairman Holt. Commissioner Zeenati reported on Parowan's ribbon cutting and the CIB meeting he attended. Commissioner Barlow said he attended the Corridor Preservation Advisory Committee meeting. Commissioner Millington said he missed the MAG and CP Advisory Committee meetings, as he was out of the country. Commissioner Holbrook said she participated in meetings with Nathan Lee and Bryan Adams regarding the deer and moose problems in Summit County. Commissioner McConkie attended TransCom and UTA meetings, and Commissioner McKeachnie said he missed his last committee meeting due to a conflict with the Commission meeting.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, January 22, 2016, in West Jordan. The following meeting dates and locations have been scheduled:

February 12, 2016 – SLC

March 17-18, 2016 – Moab

April 14-15, 2016 – SLC

May 12-13, 2016 – Tooele

June 16-17, 2016 – Logan

July 2016 – No Meetings Scheduled

August 11-12, 2016 – Duchesne

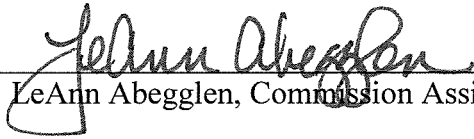
September 15-16, 2016 – West Point

October 13-14, 2016 – Ephraim

November 17-18, 2016 – Eagle Mountain

December 9, 2016 - SLC

The meeting adjourned at 12:30 p.m.



LeAnn Abegglen, Commission Assistant